Appendix 'A'

Article

# **Overview and Scrutiny**

By law, the Council must establish Overview and Scrutiny Committees and it has established the following Committees:

- Scrutiny Committee
- Health Scrutiny Committee
- Education Scrutiny Committee

These Committees work to deliver local public sector accountability. They are able to require the Council's decision-makers, as well as those of its key partners, to account for their decisions and actions.

The Committees are also a key mechanism for reviewing Council policies and services, as well as services delivered by other organisations in Lancashire.

If at any Overview and Scrutiny Committee meeting the party whip is to be applied, then it must be declared.

#### Summary

The three Overview and Scrutiny Committees shall comprise the number of County Councillors indicated below and such Co-optees as the Full Council shall determine at its Annual Meeting.

1. **Scrutiny Committee** (Thirteen County Councillors)

To review and scrutinise the decisions and actions of the County Council and external partners. The Committee will scrutinise the work and performance of any part of the County Council and its partners and the functions of the relevant Cabinet Members

To exercise the statutory functions in relation to the scrutiny of flood risk management

To exercise the statutory functions of a Crime and Disorder overview and scrutiny committee under the provisions of the Police and Justice Act 2006. For this purpose the Committee may choose to include coopted members in accordance with the provisions of that act.

To exercise the statutory functions of an Overview and Scrutiny committee in relation to petitions under the Local Democracy Economic Development and Construction Act 2009 and in line with the council's published petitions scheme – see Appendix 'O' to the Constitution.

2. **Health Scrutiny Committee** (Thirteen County Councillors and twelve non-voting Co-opted district Members)

To review and scrutinise issues around public health and health inequalities. The Committee will review and scrutinise the work and performance of any relevant part of the County Council and its partners and the functions of the relevant Cabinet Members

To exercise the statutory functions of a health overview and scrutiny committee under the provisions of the National Health Service Act 2006. For this purpose the Committee shall include twelve non-voting Co-opted district council Members.

To consider and respond to petitions in accordance with the Council's petitions scheme – see Appendix 'O' to the Constitution.

3. **Education Scrutiny Committee** (Eighteen County Councillors and five voting Co-optees)

To review and scrutinise issues around education. The Committee will scrutinise the work and performance of any relevant part of the County Council and its partners and the functions of the relevant Cabinet Members.

The Committee shall include the statutory education Co-optees (five Co-optees comprising three Church representatives and two parent governor representatives) who shall have voting rights in relation to any education functions which are the responsibility of the Executive.

To consider and respond to petitions in accordance with the Council's petitions scheme – see Appendix 'O' to the Constitution.

The following Terms of Reference should be read in conjunction with the above summary.

### **Scrutiny Committee**

- To review decisions made, or other action taken, in connection with the discharge of any functions which are undertaken by the Cabinet collectively, the Leader, Deputy Leader or the relevant Cabinet Members or Cabinet committees
- 2. To make reports or recommendations to the Full Council, the Cabinet, the Leader, Deputy Leader or the relevant Cabinet Members or Cabinet committees with respect to the discharge of any functions which are undertaken by the Cabinet collectively, the Leader, Deputy Leader or the relevant Cabinet Members or Cabinet committees.
- 3. To review decisions made, or other action taken, in connection with the discharge of any functions which are not the responsibility of the Cabinet, except for decisions of the Regulatory Committee, the Development Control Committee, the Audit Committee, the Standards Committee, the Pension Fund Committee, the Corporate Complaints Committee and the Student Support Appeals Committee or any other

committees of the Full Council as the Full Council may from time to time specify.

- 4. To make reports or recommendations to the Full Council or the Cabinet with respect to the discharge of any functions which are not the responsibility of the Cabinet.
- 5. In reviewing decisions (other than decisions designated as urgent under Standing Order 34(3)) made in connection with the discharge of any functions undertaken by the Cabinet collectively, the Leader, Deputy Leader or the relevant Cabinet Members or Cabinet committees, but which have not been implemented, the Committee may recommend that the decision be reconsidered by the person who made it or to refer the decision to the Full Council for it to decide whether it wishes it to be reconsidered by the decision taker. These rules do not apply to executive decisions which take the form of recommendations for final decision by the Full Council
- 6. To consider at its discretion as appropriate Forward Plans prepared by the Leader with a view to determining which, if any, of the proposed decisions it wishes to scrutinise.
- 7. To hold general policy reviews and to assist in the development of future policies and strategies (whether requested by the Full Council or the Cabinet, individual Cabinet members, Cabinet committees, or decided by the Committee itself) and, after consulting with any appropriate interested parties, to make recommendations to the Cabinet, individual Cabinet members, Cabinet committees or to the Full Council as appropriate.
- 8. To undertake reviews (whether requested by the Full Council, the Cabinet, the relevant Cabinet Members, Cabinet committees or decided by the Committee itself) and make recommendations to the Full Council, the Cabinet or the relevant Cabinet Members or Cabinet committees, as appropriate, on relevant services or activities carried out by external organisations which affect Lancashire or its inhabitants.
- 9. To consider any matter brought to it following a request by a County Councillor or a Co-optee of the Committee who wishes the issue to be considered.
- 10. The regular liaison and joint discussion of future policy issues with the Executive.
- 11. To consider requests from the other Overview and Scrutiny Committees on the establishment of task groups, and to establish Sub-Committees, task groups, and other working groups and panels as necessary, as well as joint committees to exercise the statutory function of joint health scrutiny committees under the NHS Act 2006
- 12. To determine which Committee considers a particular matter where this is not clear.

- 13. The co-ordination of Overview and Scrutiny training for County Councillors and Co-optees.
- 14. The facilitation of liaison with external bodies and neighbouring authorities as appropriate.
- 15. To invite to any meeting of the Committee and permit to participate in discussion and debate, but not to vote, any person not a County Councillor whom the Committee considers would assist it in carrying out its functions.
- 16. To require any Councillor, an Executive Director or a senior officer nominated by him/her, or the Director of the Lancashire County Commercial Group to attend any meeting of the Committee to answer questions and discuss issues.
- 17. To establish arrangements for the scrutiny of member development, and receive reports from the Member Development Working Group
- 18. To review and scrutinise the operation of the Crime and Disorder Reduction Partnership in Lancashire in accordance with the Police and Justice Act 2006 and make reports and recommendations to the responsible bodies as appropriate
- 19. In connection with 18. above, to require an officer or employee of any of the responsible bodies to attend before the Committee to answer questions
- 20. To co-opt additional members in accordance with the Police and Justice Act 2006 if required, and to determine whether those co-opted members should be voting or non-voting
- 21. To review and scrutinise the exercise by risk management authorities of flood risk management functions or coastal erosion risk management functions which may affect the local authority's area
- 22. To consider and respond to petitions in accordance with the Council's petitions scheme
- 23. To consider a matter referred to the County Council by a petition organiser if that person is dissatisfied with the County council's initial response, in accordance with the council's published petitions scheme
- 24. To arrange for a senior officer of the Council to attend if requested by a petition received meeting the requirements set out in the Council's petitions scheme.

# **Education Scrutiny Committee**

- 1. To review decisions made, or other action taken, in connection with the discharge of any relevant functions undertaken by the Cabinet collectively, or the relevant Cabinet Members or Cabinet committee.
- 2. To make reports or recommendations to the Full Council, the Cabinet or the relevant Cabinet Members or Cabinet committee with respect to the discharge of any functions undertaken by the Cabinet collectively or the relevant Cabinet Members or Cabinet committee.
- 3. In reviewing decisions (other than decisions designated as urgent under Standing Order 34(3)) made in connection with the discharge of any relevant functions undertaken by the Cabinet collectively or the relevant Cabinet Members or Cabinet committee, but which have not been implemented, the Committee may recommend that the decision be reconsidered by the person who made it or to refer the decision to the Full Council for it to decide whether it wishes it to be reconsidered by the decision taker.
- 4. To consider at its discretion as appropriate Forward Plans prepared by the Leader with a view to determining which, if any, of the proposed decisions it wishes to scrutinise.
- 5. To hold general policy reviews and to assist in the development of future policies and strategies (whether requested by the Full Council, the Cabinet, the relevant Cabinet Members, Cabinet committee or decided by the Committee itself) and, after consulting with any appropriate interested parties, to make recommendations to either the Cabinet, the relevant Cabinet Members, Cabinet committee or to the Full Council as appropriate.
- 6. To fulfil all the statutory functions of an Overview and Scrutiny Committee as they relate to education functions of a Children's Services Authority.
- 7. To undertake reviews (whether requested by the Full Council, the Cabinet, the relevant Cabinet Members, Cabinet committee or decided by the Committee itself) and make recommendations to the Full Council, the Cabinet, Cabinet committee or the relevant Cabinet Members, as appropriate, on relevant services or activities carried out by external organisations which affect Lancashire or its inhabitants.
- 8. To consider any relevant matter referred to the Committee by the Scrutiny Committee following a request by a County Councillor or a Cooptee of the Committee who wishes the issue to be considered.
- 9. To request that the Scrutiny Committee establish sub-committees, task groups and other working groups and panels as necessary.
- 10. To invite to any meeting of the Committee and permit to participate in discussion and debate, but not to vote, any person not a County

Councillor whom the Committee considers would assist it in carrying out its functions.

- 11. To require any Councillor who is a member of the Cabinet, the appropriate Executive Director or a senior officer nominated by him/her, or the Director of the Lancashire County Commercial Group to attend any meeting of the Committee to answer questions and discuss issues.
- 12. To recommend the Full Council to co-opt on to the committee persons with appropriate expertise in the relevant education matters, without voting rights
- 13. To recommend to the Scrutiny Committee appropriate training for members of the Committee on education related issues.
- 14. To consider and respond to petitions in accordance with the Council's petitions scheme.

### Health Scrutiny Committee

Note: The Committee shall, for the purpose of exercising its statutory functions of a health overview and scrutiny committee, comprise twelve non-voting district council Members

- 1. To review decisions made, or other action taken, in connection with the discharge of any relevant functions undertaken by the Cabinet collectively, or the relevant Cabinet Members or Cabinet Committee.
- 2. To make reports or recommendations to the Full Council, the Cabinet or the relevant Cabinet Member or Cabinet committee with respect to the discharge of any relevant functions undertaken by the Cabinet collectively or the relevant Cabinet Member or Cabinet committee.
- 3. In reviewing decisions (other than decisions designated as urgent under Standing Order 34(3)) made in connection with the discharge of any relevant functions undertaken by the Cabinet collectively or the relevant Cabinet Member or Cabinet committee, but which have not been implemented, the Committee may recommend that the decision be reconsidered by the person who made it or to refer the decision to the Full Council for it to decide whether it wishes it to be reconsidered by the decision taker.
- 4. To consider at its discretion as appropriate Forward Plans prepared by the Leader with a view to determining which, if any, of the proposed decisions it wishes to scrutinise.
- 5. To hold general policy reviews and to assist in the development of future policies and strategies (whether requested by the Full Council, the Cabinet, the relevant Cabinet Member, Cabinet committee or decided by the Committee itself) and, after consulting with any appropriate interested parties, to make recommendations to either the

Cabinet, the relevant Cabinet Member, Cabinet committee or to the Full Council as appropriate.

- 6. To review and scrutinise any County Council services planned or provided as part of the Council's wider responsibility to seek health improvements and reduce health inequalities for Lancashire and its inhabitants, and to make recommendations to the Full Council or the Cabinet or Cabinet committee, as appropriate.
- 7. To review and scrutinise local services planned or provided by other agencies which contribute towards the health improvement and the reduction of health inequalities in Lancashire and to make recommendations to those agencies, as appropriate.
- 8. To review and scrutinise the operation of NHS services in Lancashire in accordance with the National Health Service Act 2006 and make reports and recommendations to NHS bodies as appropriate, and in the case of contested NHS proposals for substantial service changes to refer the matter to the relevant Secretary of State.
- 9. To refer to the relevant Secretary of State any NHS proposal which the Committee feels has been the subject of inadequate consultation.
- 10. To scrutinise the social care services provided or commissioned by NHS bodies exercising local authority functions under Section 31 of the Health Act 1999.
- 11. To request that the Scrutiny Committee establish as necessary joint working arrangements with district councils and other neighbouring authorities.
- 12. To draw up a forward programme of health scrutiny in consultation with other local authorities, NHS partners, the Local Involvement Network (LINK) and other key stakeholders.
- 13. To respond as appropriate to referrals on relevant matters from the Local Involvement Network (LINK).
- 14. To consider any relevant matter referred to the Committee by the Scrutiny Committee following a request by a County Councillor or a Cooptee of the Committee who wishes the issue to be considered.
- 15. To request that the Scrutiny Committee establish sub-committees, task groups and other working groups and panels as necessary.
- 16. To require the Chief Executives of local NHS bodies to attend before the Committee to answer questions, and to invite the chairs and nonexecutive directors of local NHS bodies to appear before the Committee to give evidence.
- 17. To invite any officer of any NHS body to attend before the Committee to answer questions or give evidence.

- 18. To invite to any meeting of the Committee and permit to participate in discussion and debate, but not to vote, any person not a County Councillor whom the Committee considers would assist it in carrying out its functions.
- 19. To recommend the Full Council to co-opt on to the Committee persons with appropriate expertise in relevant health matters, without voting rights.
- 20. To require any Councillor who is a member of the Cabinet, the appropriate Executive Director or a senior officer nominated by him/her, or the Director of the Lancashire County Commercial Group to attend any meeting of the Committee to answer questions and discuss issues.
- 21. To recommend to the Scrutiny Committee appropriate training for members of the Committee on health related issues
- 22. To consider and respond to petitions in accordance with the Council's petitions scheme.